



## CITY OF WORCESTER, MASSACHUSETTS

Robert V. Stearns  
City Auditor

May 27, 2014

To: The Worcester City Council

### Actuarial Valuation and Review as of January 1, 2014

Attached is the Actuarial Valuation and Review for the Worcester Retirement System (WRS). The valuation is based on the financial information as of January 1, 2014. It does not include changes in the value of assets subsequent to this date.

WRS reports on a calendar year and for 2013 the market value investment return was a net gain of \$96M with an average market value rate of return of 13%; compared to 2012 which had a net gain of \$91M and a rate of 14%. The market value of assets at the end of 2013 increased to \$807M from \$770M at the end of 2012. The actuarial accrued liability as of January 1, 2014 was \$1,170M compared to the prior year of \$1,117M. The funding ratio as of January 1, 2014 on a market value basis was 69% up from the prior year of 65%. The unfunded liability at January 1, 2014 on a market value basis was \$363M.

Investment gains and losses above or below the expected return are deferred and recognized evenly over a 5 year period resulting in the actuarial value investment return. The expected return is based on the current assumed rate of return of 7.75%. For 2013 the expected return was \$54M and the deferred gain attributable to 2013 was \$37.6M. The total deferred gains at the end of 2013 totaled \$36.6M. This includes the amount of gains or losses not recognized between 2009 and 2013.

The funding schedule is based on the actuarial value of assets which is the market value less the deferred gains resulting in a final asset value on an actuarial basis of \$770M. The funding ratio as of January 1, 2014 on an actuarial value basis was 66% up from the prior year of 63%. The unfunded liability at January 1, 2014 on an actuarial basis was \$400M.

The current actuarial assumptions included a change in the mortality tables used. This resulted in an increase in the actuarial accrued liability as of January 1, 2014 by \$24M. A change was made to use generational mortality tables which take into account future mortality improvement. That is, someone who turns 65 in future years is expected to live longer than someone who is 65 today. This increase in liabilities was offset in part by a short term change in the salary assumptions. The salary increase assumption was reduced from 4.5% to 3.5% for the next two years resulting in a decrease in the liabilities by \$6M. Thereafter the salary increase assumption remains unchanged with annual growth of 4.5% each year.

The 7.75% assumed rate of return is remained unchanged from 2013. This rate was last changed at the prior valuation from 8.00%. The assumed rate falls within the 20 year projected average rate of return based on our current asset class. The projected average rates of returns are 5.50% after five years; 6.80% after ten years; 7.50% after fifteen years; and 8.00% after twenty years. The short term projections may result in accumulated deferred losses over the next five years and an increase to contributions if there are not offsets by other experience gains.

Each year the actual experience is measured against the assumptions made that result in a net experience gain or loss. Key assumptions that are measured each year include net investment income, mortality, and salary increases. With the current change in the mortality tables the experience loss for each future year should be less. For salary assumptions, there was an experience gain of \$9M due to salary increases being less than expected in 2013. The average salary increase was 1.6% for 2013 which was less than the assumed increase of 4.5%. For the past three years there has been a total of \$30M of net experience gains due to salary increases being less than the assumption. The 4.5% annual inflation factor of salaries is an assumption that can generate experience gains to offset experience losses from other assumptions (e.g. investment losses) should actual salary increases continue to be low.

The funding schedule is shown on Chart 16 on page 14. The projected unfunded liability on an actuarial basis is projected to be \$415M on July 1, 2014. The projected total contributions include the employers' normal cost, the 2002 and 2010 early retirement payments, and the amortization of the unfunded liability. For most years, the total contribution is increasing 4% over the prior year. For 2014, the City of Worcester represented 91.5% of the total cost and the Worcester Housing Authority represented 8.5%.

The amortization of the unfunded liability increases each year's payment by 4% over the prior year (column 5 of chart 16). Interest is accrued on the unfunded liability each year at the rate of 7.75%. The projected liability makes use of the \$37M of the net deferred gains and the amortization schedule has been shortened by one year to 2031. The projected contribution in 2031 is \$54M and then it drops to the employer normal cost of \$20M only in 2032.

Normal cost is the amount to fund the benefit allocated to the current year of service based on the actuarial assumptions, including rates of return, salary increases, mortality and cost of living adjustments. For 2013, the total normal cost was \$25M and represented 15% of payroll with the employees' share of this as \$15M or 9% of payroll and the employer share as \$10M or 6% of payroll.

Respectfully submitted,

*Robert V. Stearns*

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City Auditor

# **City of Worcester Retirement System**

*Actuarial Valuation and Review as of  
January 1, 2014*

Segal Consulting



# ★ Segal Consulting

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May 15, 2014

City of Worcester Retirement System  
City Hall, Room 103, 455 Main Street  
Worcester, MA 01608

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of January 1, 2014. It summarizes the actuarial data used in the valuation, establishes the funding requirements for fiscal 2015 and later years and analyzes the preceding year's experience.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information and financial information on which our calculations were based was prepared by the staff of the Worcester Retirement System. That assistance is gratefully acknowledged.

The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and changes in plan provisions or applicable law.

The actuarial calculations were directed under my supervision. I am a member of the American Academy of Actuaries and I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of my knowledge, the information supplied in the actuarial valuation is complete and accurate. Further, in my opinion, the assumptions as approved by the Board are reasonably related to the experience of and the expectations for the Plan.

*We look forward to reviewing this report at your next meeting and to answering any questions.*

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:

*Kathleen A. Riley*  
Kathleen A. Riley, FSA, MAAA, EA  
Senior Vice President and Actuary

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<b>SECTION 1</b>	<b>VALUATION SUMMARY</b>	<b>VALUATION RESULTS</b>	<b>SUPPLEMENTAL INFORMATION</b>	<b>REPORTING INFORMATION</b>	<b>GASB 67/68 INFORMATION</b>
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Significant Issues in Valuation Year .....	i	B. Financial Information ..	EXHIBIT B Participants in Active Service as of December 31, 2013.....	EXHIBIT II Supplementary Information Required by the GASB – Schedule of Employer Contributions .....	EXHIBIT 2 Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions .....
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<b>SECTION 5</b>					

## **SECTION 1: Valuation Summary for the City of Worcester Retirement System**

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### **Purpose**

This report has been prepared by Segal Consulting to present a valuation of the City of Worcester Retirement System as of January 1, 2014. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The contribution requirements presented in this report are based on:

- The benefit provisions of M.G.L. Chapter 32;
- The characteristics of covered active participants, inactive participants, and retired participants and beneficiaries as of January 1, 2014;
- The assets of the Plan as of December 31, 2013;
- Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions, regarding employee terminations, retirement, death, etc.

### **Significant Issues in Valuation Year**

The following key findings were the result of this actuarial valuation:

1. The actuarial valuation report as of January 1, 2014 is based on financial information as of that date. Changes in the value of assets subsequent to that date are not reflected.
2. During the plan year ended 2013, the market value rate of return was 12.97%, compared to the assumed rate of return of 7.75%. Because the actuarial value of assets gradually recognizes market value fluctuations over a five-year period, the actuarial rate of return was 11.36%. The actuarial value of assets as of December 31, 2013 was \$770.3 million, or 95.5% of the market value of assets of \$807.0 million reported in the Annual Statement. As of December 31, 2012, the actuarial value of assets was 96.9% of the market value.
3. As indicated in Section 2, Subsection B of this report, the total unrecognized investment gain as of December 31, 2013 is \$36,656,275. This investment gain will be recognized in the determination of the actuarial value of assets for funding purposes in the next few years, to the extent it is not offset by recognition of investment losses derived from future experience. This implies that earning the assumed rate of investment return of 7.75% per year (net of expenses) on a market value basis will result in investment gains on the actuarial value of assets in the next few years. These gains are reflected in the projected unfunded actuarial accrued liability (UAAI) and projected appropriations shown in the funding schedule in Section 2, Chart 16.

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## **SECTION 1: Valuation Summary for the City of Worcester Retirement System**

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4. This valuation reflects the following changes in assumptions:
  - The salary scale assumption was changed from 4.50% to 3.50% per year for 2014 and 2015 and 4.50% per year thereafter.
  - The pre-retirement mortality assumption was changed from the RP-2000 Employee Mortality Table projected 20 years using Scale AA to the RP-2000 Employee Mortality Table projected generationaly using Scale AA from 2000.
  - The mortality assumption for non-disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 15 years using Scale AA to the RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2000.
  - The mortality assumption for disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 5 years using Scale AA with a 3-year set forward for males to the RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2010 with a 3-year set forward for males.
  - The assumed retirement age for inactive vested participants was changed from age 65 to age 55 for Group 1 and 2 members hired prior to April 2, 2012. For inactive vested participants hired April 2, 2012 or later, the assumed retirement age was lowered from age 65 to age 60 for Group 1 members, from age 65 to age 55 for Group 2 members and from age 55 to age 50 for Group 4 members.
5. Changing these assumptions resulted in a net increase in the unfunded liability of \$20,233,142 and a net increase in the employer normal cost of \$742,695.
5. The unfunded liability has decreased from \$410.5 million as of January 1, 2013 to \$400.3 million as of January 1, 2014. The unfunded liability was expected to increase to \$413.3 million. The decrease of \$13.0 million from the expected unfunded liability is primarily due to an investment gain on an actuarial basis of \$25.2 million and salary increases less than expected, offset by the increase in liability due to the assumption changes described above. Other sources of gains and losses are discussed in Section 2C.

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**SECTION 1: Valuation Summary for the City of Worcester Retirement System**

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6. The recommended contribution for fiscal 2015 is the previously budgeted amount of \$41,200,578. The funding schedule amortizes the 2002 ERI in level dollar amounts through fiscal 2018 (four payments remaining) and the 2010 ERI in level dollar amounts through fiscal 2021 (seven payments remaining). Beginning in fiscal 2016, the payment on the remaining unfunded liability is 4% greater than the prior year's payment. This results in a funding schedule that fully funds the System by June 30, 2031 (17 payments remaining). In the prior funding schedule, the System was fully funded by June 30, 2032.
7. The funded ratio has increased from 63.27% as of January 1, 2013 to 65.81% as of January 1, 2014 on an actuarial value basis. On a market value basis, the funded ratio has increased from 65.28% to 68.94%.
8. Section 4 includes the disclosure information required by Governmental Accounting Standards Board (GASB) Statements No. 25 and 27. Section 5 shows the format of the disclosure information required by GASB Statements No. 67 and 68. The exhibits in Section 5 will be completed at the end of the year when December 31, 2014 financial information is available. At that time, the liabilities will be projected to the end of the year and the allocations to each employer will be determined.

**SECTION 1: Valuation Summary for the City of Worcester Retirement System**

**Summary of Key Valuation Results**

	<b>2014</b>	<b>2013</b>
<b>Contributions for fiscal year beginning July 1:</b>		
Recommended for fiscal 2015 and fiscal 2014	\$41,200,578	\$38,148,683
Recommended for fiscal 2016 and fiscal 2015	42,703,837	41,200,578
<b>Funding elements for plan year beginning January 1:</b>		
Normal cost, including administrative expenses	\$25,552,553	\$24,481,163
Market value of assets (MVA)	806,990,282	729,467,335
Actuarial value of assets (AVA)	770,334,007	706,950,695
Actuarial accrued liability	1,170,625,635	1,117,438,564
Unfunded actuarial accrued liability	400,291,628	410,487,869
Funded ratio based on the MVA	68.94%	65.28%
Funded ratio based on the AVA	65.81%	63.27%
<b>Demographic data for plan year beginning January 1:</b>		
Number of retired participants and beneficiaries	2,734	2,754
Number of inactive participants entitled to a return of their employee contributions	647	654
Number of inactive participants with a vested right to a deferred or immediate benefit	65	66
Number of active participants	3,293	3,260
Total payroll*	\$163,436,722	\$159,328,270
Average payroll*	49,632	48,874

\* Payroll figures are for the prior calendar year and reflect annualized salaries for participants hired during the year.

## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

### **A. PARTICIPANT DATA**

The Actuarial Valuation and Review considers the number and demographic characteristics of covered participants, including active participants, inactive participants, retired participants and beneficiaries.

This section presents a summary of significant statistical data on these participant groups.  
More detailed information for this valuation year and the preceding valuation can be found in Section 3, Exhibits A and B.

*A historical perspective of how the participant population has changed over the past ten valuations can be seen in this chart.*

**CHART 1  
Participant Population: 2004 – 2013**

Year Ended December 31	Active Participants	Inactive Participants	Retired Participants and Beneficiaries	Ratio of Non-Actives to Actives
2004	3,498	1,017	2,964	1.14
2005	3,430	1,007	2,919	1.14
2006	3,397	1,072	2,864	1.16
2007	3,299	898	2,849	1.14
2008	3,352	910	2,792	1.10
2009	3,262	770	2,774	1.09
2010	3,208	753	2,798	1.11
2011	3,178	759	2,776	1.11
2012	3,260	720	2,754	1.07
2013	3,293	712	2,734	1.05

## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

### **Active Participants**

Plan costs are affected by the age, years of service and payroll of active participants. In this year's valuation, there were 3,293 active participants with an average age of 47.0, average years of service of 13.9 years and average payroll of \$49,632. The 3,260 active participants in the prior valuation had an average age of 47.1, average service of 14.0 years and average payroll of \$48,874.

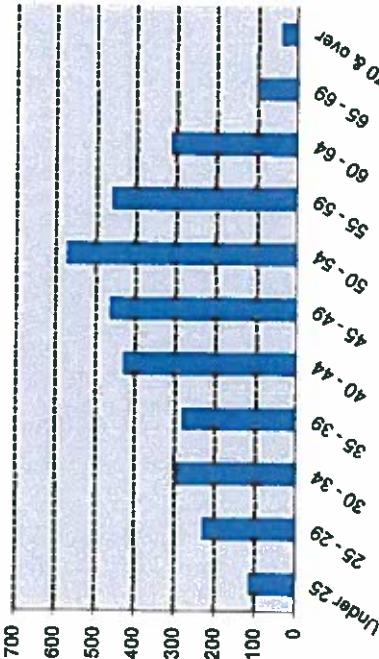
Among the active participants, there were none with unknown age and/or service information.

### **Inactive Participants**

In this year's valuation, there were 65 participants with a vested right to a deferred or immediate vested benefit and 647 participants entitled to a return of their employee contributions.

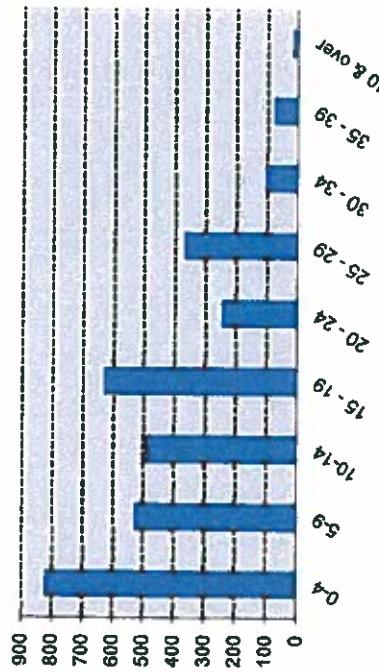
*These graphs show a distribution of active participants by age and by years of service.*

**CHART 2**  
**Distribution of Active Participants by Age as of December 31, 2013**



**CHART 3**

**Distribution of Active Participants by Years of Service as of December 31, 2013**



## SECTION 2: Valuation Results for the City of Worcester Retirement System

### Retired Participants and Beneficiaries

As of December 31, 2013, 2,238 retired participants and 495 beneficiaries were receiving total monthly benefits of \$5,675,614, excluding COLAs reimbursed by the Commonwealth. For comparison, in the previous valuation, there were 2,235 retired participants and 518 beneficiaries receiving monthly benefits of \$5,467,200, excluding COLAs reimbursed by the Commonwealth. There was one retired participant in suspended status this year and in the prior valuation.

These graphs show a distribution of the current retired participants and beneficiaries based on their monthly amount and age, by type of pension.

CHART 4

Distribution of Retired Participants and Beneficiaries by Type and by Monthly Amount as of December 31, 2013

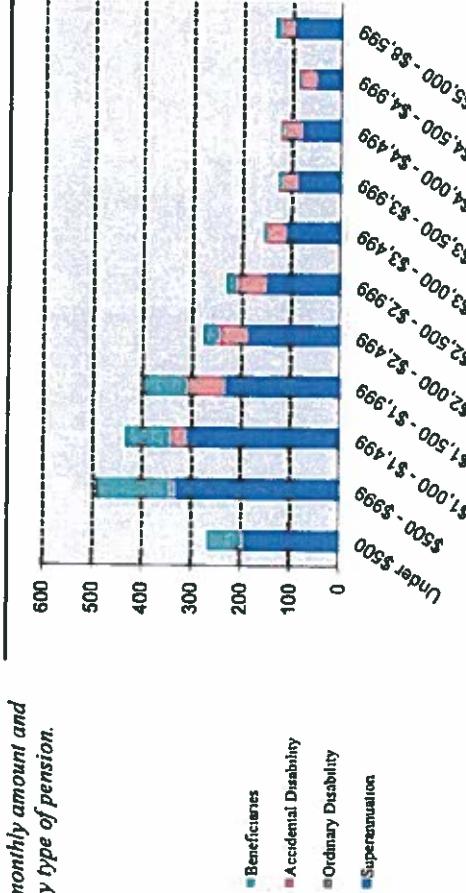
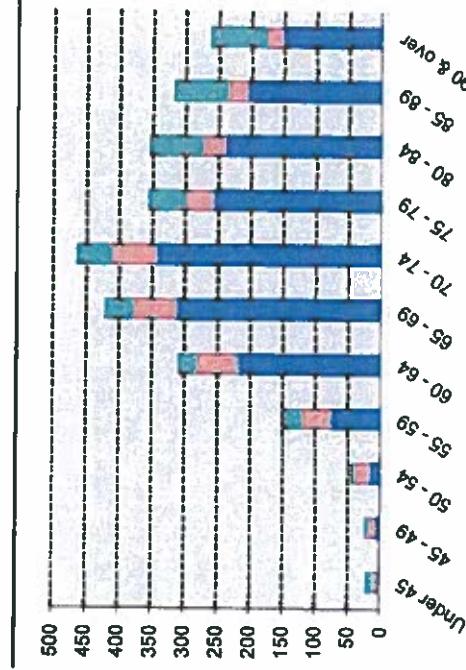


CHART 5

Distribution of Retired Participants and Beneficiaries by Type and by Age as of December 31, 2013



## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

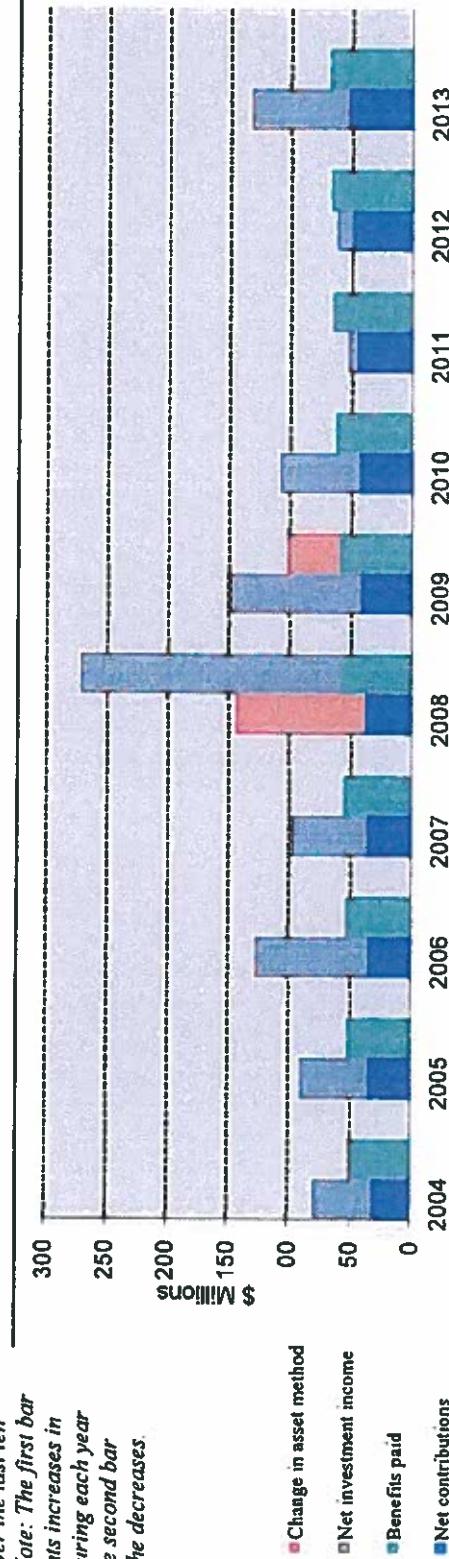
### **B. FINANCIAL INFORMATION**

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and net investment earnings (less investment fees) will be needed to cover benefit payments.

Retirement plan assets change as a result of the net impact of these income and expense components. Additional financial information, including a summary of these transactions for the valuation year, is presented in Section 3, Exhibits C and D.

The chart depicts the components of changes in the actuarial value of assets over the last ten years. Note: The first bar represents increases in assets during each year while the second bar details the decreases.

**CHART 6**  
**Comparison of Increases and Decreases in the Actuarial Value of Assets for Years Ended December 31, 2004 – 2013**



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**SECTION 2: Valuation Results for the City of Worcester Retirement System**

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It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable.

The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

*The chart shows the determination of the actuarial value of assets as of the valuation date.*

**CHART 7**  
**Determination of Actuarial Value of Assets for Year Ended December 31, 2013**

	Market Value of Assets, December 31, 2013	Gain/(Loss) on Market Value of Assets*	Percent Remaining	Deferred Gain/(Loss)	Deferred
1. Market value of assets, December 31, 2013	\$306,990,282				
2. Calculation of deferred gains/(losses)*					
(a) Year ended December 31, 2013	\$37,626,006		80%	\$30,100,805	
(b) Year ended December 31, 2012	39,483,589		60%	23,690,154	
(c) Year ended December 31, 2011	-59,381,998		40%	-23,752,800	
(d) Year ended December 31, 2010	33,090,580		20%	6,618,116	
(e) Year ended December 31, 2009	66,613,685		0%	0	
(f) Total unrecognized deferred gain/(loss)				36,656,275	
3. Preliminary actuarial value: (1) - (2)				770,334,007	
4. Adjustment to be within 10% corridor				0	
5. Final actuarial value of assets as of December 31, 2013: (3) + (4)				\$770,334,007	
6. Actuarial value as a percentage of market value: (5) ÷ (1)				95.5%	

\* Recognized over a five-year period.

## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

In 2001, the Board approved an asset valuation method that gradually adjusts to market value. A smoothing method was used through 2004.

From 2005 through 2008, the actuarial value of assets was set equal to market value.

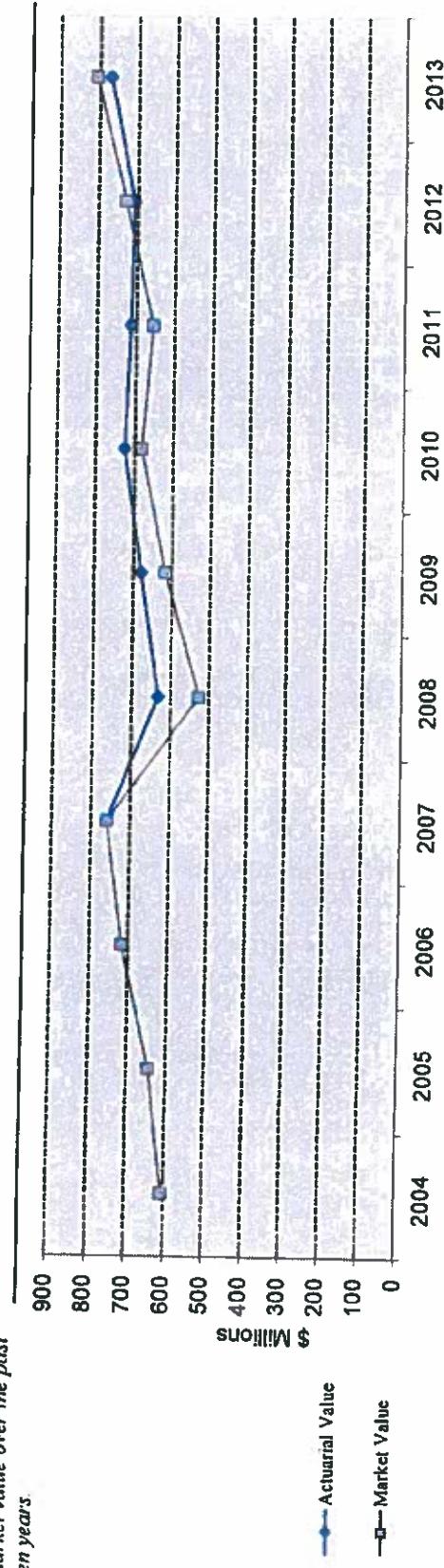
In 2009, the Board approved an asset valuation method that gradually adjusts to market value.

Effective with the 2010 valuation, the corridor around market value was reduced from 20% to 10%.

The actuarial asset value is significant because the Worcester Retirement System's liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

*This chart shows the change in the actuarial value of assets versus the market value over the past ten years*

**CHART 8**  
**Actuarial Value of Assets vs. Market Value of Assets as of December 31, 2004 – 2013**



## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

### **C. ACTUARIAL EXPERIENCE**

To calculate the required contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), the contribution requirement will decrease from the previous year. On the other hand, the contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

The net experience gain for the year ended December 31, 2013 is \$33,225,569 as shown in Chart 9. A discussion of the major components of the actuarial experience is on the following pages.

*This chart provides a summary of the actuarial experience during the past year.*

**CHART 9**  
**Actuarial Experience for Year Ended December 31, 2013**

1. Net gain from investments*	\$25,231,411
2. Net gain from administrative expenses	13,222
3. Net gain from other experience**	<u>7,980,936</u>
4. Net experience gain: (1) + (2) + (3)	\$33,225,569

\* Details in Chart 10

\*\* Details in Chart 13

## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

### **Investment Rate of Return**

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Worcester Retirement System's investment policy. For valuation purposes, the assumed rate of return on the actuarial value of assets is 7.75%. The actual rate of return on an actuarial basis for the 2013 plan year was 11.36%.

Since the actual return for the year was greater than the assumed return, the Worcester Retirement System experienced an actuarial gain during the year ended December 31, 2013 with regard to its investments.

*This chart shows the gain (loss) due to investment experience.*

**CHART 10**  
**Actuarial Value Investment Experience for Year Ended December 31, 2013**

1. Actual return	\$79,399,464
2. Average value of assets	698,942,619
3. Actual rate of return: (1) ÷ (2)	11.36%
4. Assumed rate of return	7.75%
5. Expected return: (2) × (4)	\$54,168,053
6. Actuarial gain: (1) – (5)	\$25,231,411

## SECTION 2: Valuation Results for the City of Worcester Retirement System

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the market value investment return for the last 15 years, including five-year, ten-year, and 15-year averages.

**CHART 11**

**Investment Return – Actuarial Value vs. Market Value: 1999 - 2013**

Year Ended December 31	Actuarial Value		Market Value	
	Amount	Percent	Amount	Percent
1999	\$101,149,011	19.38	\$101,149,011	19.38
2000	35,128,309	5.80	24,924,022	0.41
2001	8,387,926	1.43	-29,978,425	-5.09
2002	-46,582,424	-7.63	-67,436,801	-12.50
2003	41,670,173	7.65	115,476,574	25.52
2004	47,848,351	8.43	66,406,965	12.09
2005	55,470,778	9.29	55,470,778	9.29
2006	91,535,234	14.42	91,535,234	14.42
2007	61,690,401	8.72	61,690,401	8.72
2008	-108,338,166	-14.45	-213,653,832	-28.49
2009	65,765,691	10.56	109,307,722	21.12
2010	64,588,917	9.64	83,265,908	13.69
2011	7,371,682	1.03	-5,640,269	-0.84
2012	12,627,028	1.80	91,252,263	14.10
2013	<u>79,399,464</u>	11.36	<u>93,539,092</u>	12.97
Total	<b>\$518,222,375</b>		<b>\$554,878,950</b>	
	Five-year average return	6.74%		11.74%
	Ten-year average return	5.67%		6.76%
	15-year average return	5.42%		6.09%

*Notes: Each year's yield is weighted by the average asset value in that year.  
2000, 2004, 2008 and 2009 actuarial investment returns include a change in asset method.*

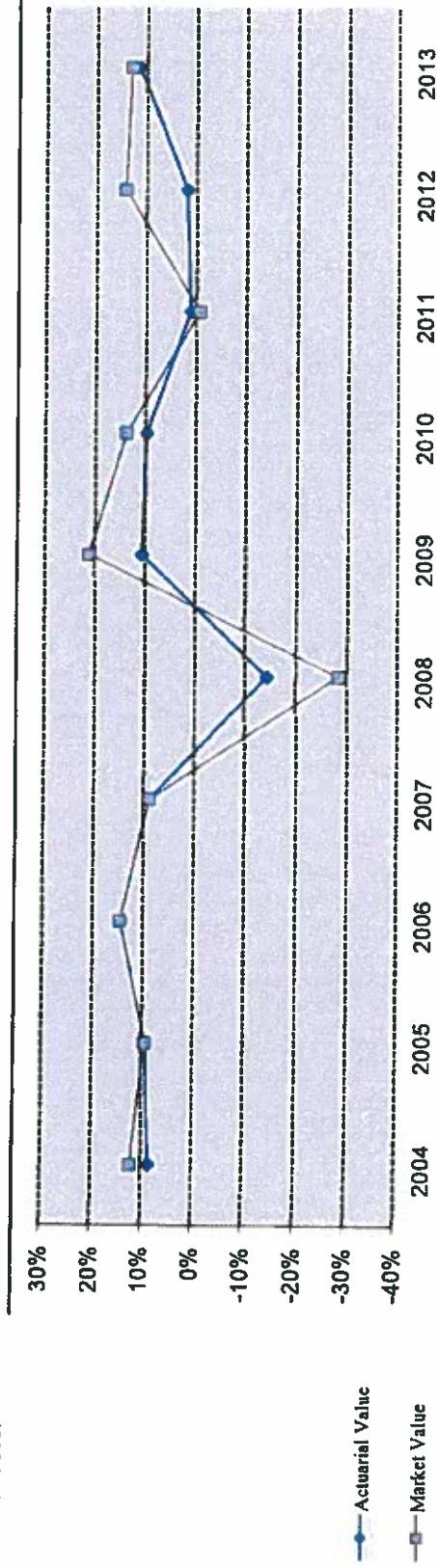
## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

Subsection B described the actuarial asset valuation method that gradually takes into account fluctuations in the market value rate of return. The effect of this is to stabilize the actuarial rate of return, which contributes to leveling pension plan costs.

**Administrative Expenses**  
Administrative expenses for the year ended December 31, 2013 totaled \$562,729 compared to the assumption of \$575,000, payable at the beginning of the year. This resulted in a gain of \$13,222 for the year. We have maintained the assumption of \$575,000 for calendar year 2014.

*This chart illustrates how this leveling effect has actually worked over the years 2004 - 2013.*

**CHART 12**  
**Market and Actuarial Rates of Return for Years Ended December 31, 2004 - 2013**



## **SECTION 2: Valuation Results for the City of Worcester Retirement System**

### **Other Experience**

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among the participants,
- retirement experience (earlier or later than expected),
- mortality (more or fewer deaths than expected),
- the number of disability retirements, and
- salary increases different than assumed.

The net gain from this other experience for the year ended December 31, 2013 amounted to \$7,980,936, which is 0.7% of the actuarial accrued liability.

A brief summary of the demographic gain/(loss) experience of the Worcester Retirement System for the year ended December 31, 2013 is shown in Chart 13. This valuation reflects the changes in actuarial assumptions described in Section 1.

Chart 14 on the following page provides a reconciliation of the unfunded liability from the prior valuation to the current valuation.

*The chart shows elements of the experience gain/(loss) for the most recent year.*

### **CHART 13 Experience Due to Changes in Demographics for Year Ended December 31, 2013**

1. Salary increases for continuing actives less than expected	\$8,753,154
2. Fewer deaths than expected amongst retired members and beneficiaries and changes in benefit amounts provided in the data	-2,558,119
3. Miscellaneous experience gain	1,785,901
4. Total	\$7,980,936

**SECTION 2: Valuation Results for the City of Worcester Retirement System**

**CHART 14**

**Development of Unfunded Actuarial Accrued Liability and (Gain)/Loss for Year Ended December 31, 2013**

1. Unfunded actuarial accrued liability at beginning of year	\$410,487,870
2. Normal cost at beginning of year	24,481,163
3. Total contributions	-53,519,634
4. Interest	
(a) For whole year on (1) + (2)	\$33,710,099
(b) For half year on (3)	<u>-1,875,443</u>
(c) Total interest	<u>31,834,636</u>
5. Expected unfunded actuarial accrued liability	\$413,284,095
6. Changes due to:	
(a) Investment gain	<u>-\$25,231,411</u>
(b) Assumption changes	20,233,142
(c) Net gain from other experience	<u>-7,994,158</u>
(d) Total changes	<u>-12,992,427</u>
7. Unfunded actuarial accrued liability at end of year	<u>\$400,291,628</u>

## SECTION 2: Valuation Results for the City of Worcester Retirement System

### D. RECOMMENDED CONTRIBUTION

The amount of annual contribution required to fund the Plan is comprised of an employer normal cost payment and a payment on the unfunded actuarial accrued liability.

Because the fiscal 2015 appropriation has already been budgeted at \$41,200,578, the results of this valuation will first be reflected in the fiscal 2016 appropriation. The funding schedule amortizes the 2002 ERJ in level dollar amounts through fiscal 2018 (four payments remaining) and the 2010 ERJ in level dollar amounts through fiscal 2021 (seven payments remaining). Each year's payment on the remaining unfunded liability is 4% greater than the

*The chart compares this valuation's recommended contribution with the prior valuation.*

### CHART 15

#### Recommended Contribution

	Year Beginning January 1	
	2014	2013
	Amount	% of Payroll
1. Total normal cost	\$24,977,553	14.79%
2. Administrative expenses	575,000	0.34%
3. Expected employee contributions	<u>-15,672,017</u>	<u>-9.28%</u>
4. Employer normal cost: (1) + (2) + (3)	\$9,880,536	5.83%
5. Actuarial accrued liability	1,170,625.635	1.117,438.564
6. Actuarial value of assets	<u>770,334.007</u>	<u>706,950.694</u>
7. Unfunded actuarial accrued liability: (5) - (6)	\$400,291,628	\$410,487,870
8. Employer normal cost projected to July 1, 2014 and 2013	10,027,649	5.85%
9. Projected unfunded actuarial accrued liability	415,513,508	426,097,482
10. Payment on projected unfunded actuarial accrued liability	31,172,929	18.19%
11. Recommended contribution: (8) + (10)	<u>\$41,200,578</u>	<u>\$38,148,683</u>
12. Projected payroll as of July 1	\$171,370,163	<u>22.58%</u>
		\$168,976,569

Segal Consulting

*Notes: Recommended contributions are assumed to be paid at the beginning of the fiscal year.*

*Recommended contributions are set equal to the budgeted amounts determined with the previous valuation.*

prior year's payment. This results in a funding schedule that fully funds the System by June 30, 2031 (17 payments remaining). In the prior funding schedule, the System was fully funded by June 30, 2032.

Chart 16 on the following page shows the recommended contributions through fiscal 2031 based on this funding schedule. In projecting the unfunded actuarial accrued liability for future fiscal years, the net deferred investment gains have been reflected in accordance with the asset valuation method approved by the Board.

**SECTION 2: Valuation Results for the City of Worcester Retirement System**

**CHART 16**  
**Funding Schedule**

(1) Fiscal Year Ended June 30	(2) Employer Normal Cost	(3) Amortization of 2002 ERI Liability	(4) Amortization of 2010 ERI Liability	(5) Remaining Unfunded Liability	(6) Total Plan Cost: (2) + (3) + (4) + (5)	(7) Total UAAL at the Beginning of the Fiscal Year	(8) Total Plan Cost % Increase
2015 \$10,027,649	\$1,539,574	\$551,719	\$29,081,636	\$41,200,578	\$415,513,508	"	"
2016 10,367,643	1,539,574	551,719	30,244,901	42,703,837	401,507,766	3.65%	
2017 10,875,554	1,539,574	551,719	31,454,697	44,421,544	392,880,762	4.02%	
2018 11,351,270	1,539,574	551,719	32,712,885	46,157,448	370,222,306	3.91%	
2019 11,851,869	-	551,719	34,021,400	46,424,988	353,928,974	0.58%	
2020 12,372,259	-	551,719	35,382,256	48,306,234	344,105,933	4.05%	
2021 12,915,391	-	551,719	36,797,546	50,264,656	332,055,284	4.05%	
2022 13,482,252	-	-	38,269,448	51,751,700	317,545,741	2.96%	
2023 14,073,877	-	-	39,800,226	53,874,103	300,920,206	4.10%	
2024 14,691,341	-	-	41,392,235	56,083,576	281,356,778	4.10%	
2025 15,335,769	-	-	43,047,924	58,383,693	258,561,795	4.10%	
2026 16,008,334	-	-	44,769,841	60,778,175	232,216,196	4.10%	
2027 16,710,259	-	-	46,560,635	63,270,894	201,973,448	4.10%	
2028 17,442,821	-	-	48,423,060	65,865,881	167,457,306	4.10%	
2029 18,207,351	-	-	50,359,982	68,567,333	128,259,400	4.10%	
2030 19,005,240	-	-	52,374,381	71,379,621	83,936,623	4.10%	
2031 19,837,936	-	-	34,008,316	53,846,252	34,008,316	-24.56%	
2032 20,706,953	-	-	-	20,706,953	-	-61.54%	

Notes: Assumes payment at beginning of fiscal year.

Item (2) reflects 3.0% growth in payroll for 2014 and 2015 and 4.0% growth in payroll thereafter, as well as a 0.15% adjustment to total normal cost to reflect the effects of mortality improvement due to the generational mortality assumption.

Projected unfunded actuarial accrued liability reflects net deferred investment gains.

Fiscal 2015 contribution set at budgeted amount.

Projected normal cost does not reflect the future impact of pension reform for future hires.

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

**EXHIBIT A**  
**Table of Plan Coverage**

Category	Year Ended December 31		Change From Prior Year
	2013	2012	
<b>Active participants in valuation:</b>			
Number	3,293	3,260	1.0%
Average age	47.0	47.1	N/A
Average years of service	13.9	14.0	N/A
Total payroll*	\$163,436,722	\$159,328,270	2.6%
Average payroll*	49,632	48,874	1.6%
Member contributions	172,173,065	166,265,474	3.6%
<b>Inactive participants entitled to a return of their employee contributions</b>	<b>647</b>	<b>654</b>	<b>-1.1%</b>
<b>Inactive participants with a vested right to a deferred or immediate benefit</b>	<b>65</b>	<b>66</b>	<b>-1.5%</b>
<b>Retired participants:</b>			
Number in pay status	1,801	1,792	0.5%
Average age	74.7	74.6	N/A
Average monthly benefit	\$2,060	\$1,975	4.3%
Number in suspended status	1	1	0.0%
<b>Disabled participants:</b>			
Number in pay status	437	443	-1.4%
Average age	69.2	69.0	N/A
Average monthly benefit	\$2,833	\$2,728	3.8%
<b>Beneficiaries in pay status:</b>			
Number in pay status	495	518	-4.4%
Average age	77.0	77.2	N/A
Average monthly benefit	\$1,464	\$1,390	5.3%

\* Payroll figures are for the prior calendar year and reflect annualized salaries for participants hired during the year.

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

**EXHIBIT B**  
**Participants in Active Service as of December 31, 2013**  
**By Age, Years of Service, and Average Payroll**

Age	Total	Years of Service								
		0-4	5-9	10-14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40 & over
Under 25	113	112	1	--	--	--	--	--	--	--
25 - 29	\$28,131	\$27,896	\$54,516	--	--	--	--	--	--	--
29	228	193	33	2	--	--	--	--	--	--
30 - 34	\$39,422	\$35,835	\$39,667	\$51,543	--	--	--	--	--	--
34	297	160	114	21	2	--	--	--	--	--
35 - 39	\$46,515	\$39,391	\$56,137	\$47,757	\$54,943	--	--	--	--	--
39	281	88	88	69	36	--	--	--	--	--
40 - 44	\$50,614	\$31,610	\$60,265	\$62,287	\$51,103	--	--	--	--	--
44	429	91	84	88	131	31	4	--	--	--
45 - 49	\$54,431	\$33,151	\$48,109	\$54,519	\$70,408	\$65,292	\$61,969	--	--	--
49	462	65	57	86	134	69	50	1	--	--
50 - 54	\$54,474	\$31,442	\$41,710	\$43,187	\$64,555	\$68,506	\$72,189	\$45,043	--	--
54	573	61	69	92	133	49	140	27	2	--
55 - 59	\$51,835	\$34,978	\$37,090	\$37,260	\$45,897	\$61,793	\$74,106	\$73,923	\$38,719	--
59	459	36	47	71	103	44	86	44	27	1
60 - 64	\$49,583	\$33,546	\$38,875	\$37,453	\$43,323	\$50,399	\$63,487	\$70,778	\$64,773	\$61,847
64	311	9	22	45	63	32	60	30	45	5
65 - 69	\$53,622	\$31,557	\$46,053	\$40,556	\$42,962	\$50,166	\$49,484	\$79,803	\$79,768	\$57,898
69	100	4	12	15	15	17	19	4	4	10
70 & over	\$40,840	\$41,714	\$41,114	\$31,679	\$36,683	\$39,128	\$35,684	\$52,319	\$38,879	\$69,040
	40	2	2	5	12	4	10	1	1	3
Total	\$37,346	\$26,339	\$46,170	\$41,764	\$36,470	\$22,628	\$34,734	\$54,309	\$67,668	\$47,510
	3,293	821	529	494	629	246	369	107	79	19
	\$49,632	\$34,142	\$49,396	\$45,570	\$54,189	\$58,363	\$64,191	\$73,018	\$71,380	\$62,330

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

**EXHIBIT C**

**Summary Statement of Income and Expenses on an Actuarial Value Basis**

	<b>Year Ended December 31, 2013</b>	<b>Year Ended December 31, 2012</b>
<b>Net assets at actuarial value at the beginning of the year</b>	<b>\$706,950,694</b>	<b>\$712,110,360</b>
<b>Contribution income:</b>		
Employer contributions	\$38,148,683	\$35,409,140
Employee contributions	15,184,934	14,720,475
Other contributions	186,017	0
Less administrative expenses	-562,729	-528,845
Net contribution income	52,956,905	49,600,770
<b>Net investment income</b>	<u>79,399,464</u>	<u>12,627,028</u>
<b>Total income available for benefits</b>	<u>\$132,356,369</u>	<u>\$67,227,798</u>
<b>Less benefit payments:</b>		
Pensions	-\$58,763,002	-\$57,227,645
Net 3(8)(c) reimbursements	-1,715,709	-1,664,413
Refunds, annuities, & Option B refunds	-10,460,004	-10,106,787
State reimbursements	1,955,659	1,529,381
Workers' Compensation Settlements	10,000	102,000
Net benefit payments	-\$68,973,056	-\$67,387,464
<b>Change in reserve for future benefits</b>	<u>\$63,383,313</u>	<u>-\$3,159,666</u>
<b>Net assets at actuarial value at the end of the year</b>	<u>\$770,334,007</u>	<u>\$706,950,694</u>

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

**EXHIBIT D**  
**Development of the Fund Through December 31, 2013**

<b>Year Ended December 31</b>	<b>Employer Contributions</b>	<b>Employee Contributions</b>	<b>Other Contributions</b>	<b>Net Investment Return*</b>	<b>Administrative Expenses</b>	<b>Benefit Payments</b>	<b>Actuarial Value of Assets at End of Year</b>
2004	\$20,150,377	\$11,692,796	\$0	\$47,848,351	\$518,078	\$50,196,897	\$606,099,616
2005	23,579,478	11,905,078	0	55,470,778	556,781	52,481,665	644,016,504
2006	23,354,603	12,607,303	0	91,535,234	621,648	54,095,226	716,796,770
2007	24,166,318	12,829,448	0	61,690,401	555,774	55,516,831	759,410,332
2008	24,947,158	14,428,460	0	-108,338,166	554,276	57,999,513	631,893,995
2009	28,505,066	14,190,598	0	65,765,691	538,983	60,306,394	679,509,973
2010	30,196,905	13,960,465	0	64,588,917	557,170	62,701,268	724,997,822
2011	32,706,347	13,602,407	0	7,371,682	569,245	65,998,653	712,110,360
2012	35,409,140	14,720,475	0	12,627,028	528,845	67,387,464	706,950,694
2013	38,148,683	15,184,934	186,017	79,399,464	562,729	68,973,056	770,334,007

\*Net of investment expenses. Reflects change in asset method in 2004, 2008 and 2009.

**SECTION 3:** Supplemental Information for the City of Worcester Retirement System

**EXHIBIT E**

**Table of Amortization Bases as of July 1, 2014**

Type	Annual Payment	Rate of Increase	Years Remaining	Outstanding Balance
2002 ERI	\$1,539,574	0.0%	4	\$5,525,172
2010 ERI	551,719	0.0%	7	3,121,706
Remaining unfunded liability	<u>29,081,636</u>	4.0%	17	<u>406,866,630</u>
Total	\$31,172,929			\$415,513,508

*Note: Recommended contributions are assumed to be paid at the beginning of the fiscal year.*

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

**EXHIBIT F**

**Department Allocations of 2002 and 2010 ERI Amortization Payments**

The total recommended employer contribution for fiscal 2015, excluding the ERI amortizations, is \$39,109,285. This amount will be allocated to each department based on September 30 payroll. The ERI amortizations are allocated to each department based on actual ERI participants, as shown below.

**Department Allocation of ERI Amortizations**

Department	Allocation of 2002 ERI Amortization	Allocation of 2010 ERI Amortization
Airport	--	\$20,755
Auditing	--	20,291
Clerk	--	5,476
DPW – Other	--	123,205
DPW - Parks	--	11,617
DPW – Sewer	\$73,740	32,713
DPW – Water	97,905	125,042
Fire	293,661	--
Health	--	6,621
Housing Authority	146,870	--
Inspectional Services	--	31,372
Library	--	51,200
Police	111,651	13,390
Public Schools	352,181	105,649
Treasury	--	4,388
Other	463,566	--
<b>Total Fiscal Year 2015 Payment</b>	<b>\$1,539,574</b>	<b>\$551,719</b>

**SECTION 3: Supplemental Information for the City of Worcester Retirement System**

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**EXHIBIT G**  
**Definitions of Pension Terms**

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The following list defines certain technical terms for the convenience of the reader:

**Assumptions or actuarial assumptions:**

The estimates on which the cost of the Plan is calculated including:

- (a) Investment return — the rate of investment yield that the Plan will earn over the long-term future;
- (b) Mortality rates — the death rates of employees and pensioners; life expectancy is based on these rates;
- (c) Retirement rates — the rate or probability of retirement at a given age;
- (d) Withdrawal rates — the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement.

**Normal cost:**

The amount of contributions required to fund the benefit allocated to the current year of service.

**Actuarial accrued liability for actives:**

The value of all projected benefit payments for current members less the portion that will be paid by future normal costs.

**Actuarial accrued liability for pensioners:**

The single-sum value of lifetime benefits to existing pensioners. This sum takes account of life expectancies appropriate to the ages of the pensioners and the interest that the sum is expected to earn before it is entirely paid out in benefits.

**Unfunded actuarial accrued liability:**

The extent to which the actuarial accrued liability of the Plan exceeds the assets of the Plan. There are many approaches to paying off the unfunded actuarial accrued liability, from meeting the interest accrual only to amortizing it over a specific period of time.

### **SECTION 3: Supplemental Information for the City of Worcester Retirement System**

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**Amortization of the unfunded  
actuarial accrued liability:**

Payments made over a period of years equal in value to the Plan's unfunded actuarial accrued liability.

**Investment return:**

The rate of earnings of the Plan from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT I**

**Summary of Actuarial Valuation Results**

The valuation was made with respect to the following data supplied to us:

1. Retired participants as of the valuation date (including 495 beneficiaries in pay status and one retired participant in suspended status) 2,734
2. Participants active during the year ended December 31, 2013 with total accumulated contributions of \$172,173,065 and projected 2014 payroll as of January 1, 2014 of \$168,856,039 3,293
3. Inactive participants with a vested right to a return of their employee contributions as of December 31, 2013 647
4. Inactive participants with a vested right to a deferred or immediate benefit as of December 31, 2013 65

The actuarial factors as of January 1, 2014 are as follows:

1. Normal cost	\$24,977,553
2. Administrative expenses	575,000
3. Expected employer contributions	<u>-15,672,017</u>
4. Employer normal cost: (1) + (2) + (3)	\$9,880,536
5. Actuarial accrued liability	1,170,625,635
Retired participants and beneficiaries	
Active participants	\$649,780,235
Inactive participants	508,380,815
6. Actuarial value of assets (\$806,990,282 at market value as reported in the draft Annual Statement)	12,464,585
7. Unfunded actuarial accrued liability: (5) - (6)	770,334,007
	400,291,628

The determination of the recommended contribution is as follows:

1. Employer normal cost projected to July 1, 2014 \$10,027,649
2. Projected unfunded actuarial accrued liability as of July 1, 2014 415,513,508
3. Payment on projected unfunded actuarial accrued liability (final payment in fiscal 2031) as of July 1, 2014 31,172,929
4. Recommended fiscal 2015 contribution: (1) + (3) 41,200,578
5. Projected payroll as of July 1, 2014 171,370,163
6. Total recommended contribution as a percentage of projected payroll: (4) ÷ (5) 24.04%

*Note: Recommended contribution is assumed to be paid at the beginning of the fiscal year.  
Recommended contribution set equal to the budgeted amount determined with the previous valuation.*

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT II**

**Supplementary Information Required by the GASB – Schedule of Employer Contributions**

<b>Plan Year Ended December 31</b>	<b>Annual Required Contributions</b>	<b>Actual Contributions</b>	<b>Percentage Contributed</b>
2004	\$20,150,377	\$20,150,377	100.0%
2005	22,228,892	23,579,478	106.1%
2006	23,316,836	23,354,603	100.2%
2007	24,166,318	24,166,318	100.0%
2008	24,947,158	24,947,158	100.0%
2009	28,505,066	28,505,066	100.0%
2010	30,196,905	30,196,905	100.0%
2011	32,706,347	32,706,347	100.0%
2012	35,409,140	35,409,140	100.0%
2013	38,148,683	38,148,683	100.0%

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT III**

**Supplementary Information Required by the GASB – Schedule of Funding Progress**

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded/ (Overfunded) AAL (UAAL) (b) - (a)	Funded Ratio (a) / (b)	Projected Payroll as of January 1 (c)	UAAL as a Percentage of Covered Payroll [(b)] / (c)
01/01/2005	\$606,099,616	\$771,948,311	\$165,848,695	78.52%	\$147,126,606	112.73%
01/01/2006	644,016,504	806,957,464	162,940,960	79.81%	145,830,393	111.73%
01/01/2007	716,796,770	837,608,233	120,811,463	85.55%	152,836,201	79.05%
01/01/2008	759,410,332	889,924,310	130,513,978	85.33%	156,585,126	83.35%
01/01/2009	631,893,995	929,569,464	297,675,469	67.98%	166,050,095	179.27%
01/01/2010	679,509,973	987,692,295	308,182,322	68.80%	166,392,075	185.21%
01/01/2011	724,997,822	1,025,075,423	300,077,601	70.73%	157,720,871	190.26%
01/01/2012	712,110,360	1,051,190,790	339,080,430	67.74%	159,669,859	212.36%
01/01/2013	706,950,694	1,117,438,564	410,487,870	63.27%	166,094,906	247.14%
01/01/2014	770,334,007	1,170,625,635	400,291,628	65.81%	168,856,039	237.06%

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT IV**  
**Supplementary Information Required by the GASB**

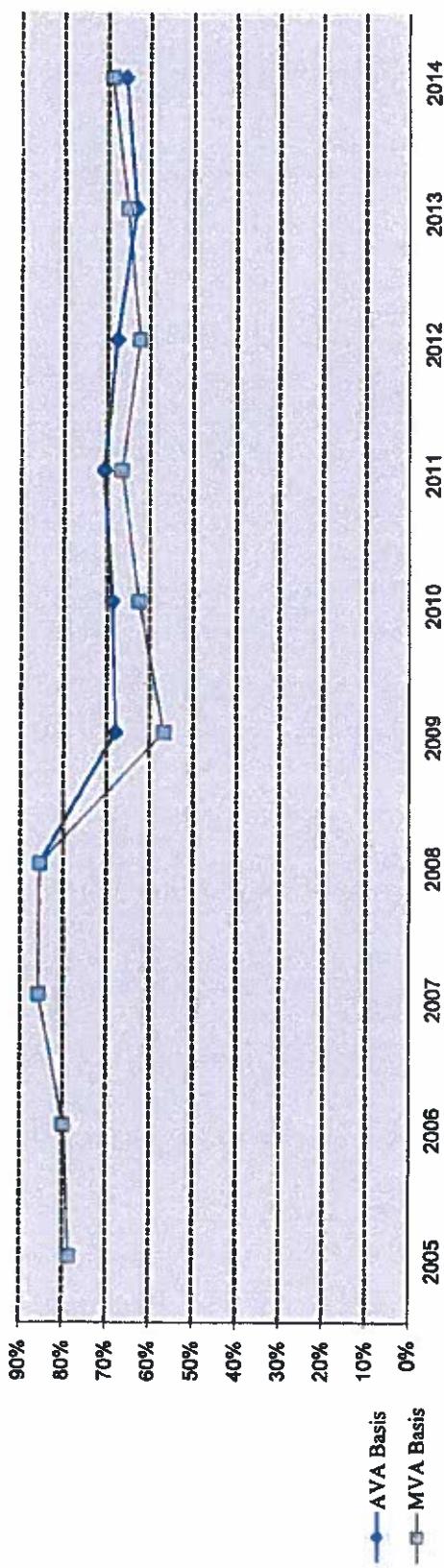
<b>Valuation date</b>	January 1, 2014
<b>Actuarial cost method</b>	Entry Age Normal Cost Method
<b>Amortization method</b>	Level payments on the 2002 and 2010 ERJ liability; payment on the remaining unfunded liability increases 4% per year, beginning with fiscal 2016 payment.
<b>Remaining amortization period</b>	4 years for the 2002 ERJ liability 7 years for the 2010 ERJ liability 17 years for the remaining unfunded liability
<b>Asset valuation method</b>	Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual and expected return on a market value basis, and is recognized over a five-year period, further adjusted, if necessary, to be within 10% of the market value.
<b>Actuarial assumptions:</b>	
Investment rate of return	7.75%
Projected salary increases	3.50% for 2014 and 2015 with an allowance for inflation of 3.00%, and 4.50% thereafter, with an allowance for inflation of 4.00% (previously, 4.50% for all years with an allowance for inflation of 3.50%).
<b>Cost of living adjustments</b>	3.00% of first \$13,000 of retirement income
<b>Plan membership:</b>	
Retired participants and beneficiaries receiving benefits	2,734
Inactive participants entitled to a return of their employee contributions	647
Inactive participants with a vested right to a deferred or immediate benefit	65
Active participants	<u>3,293</u>
<b>Total</b>	6,739

#### **SECTION 4: Reporting Information for the City of Worcester Retirement System**

##### **EXHIBIT V Funded Ratio**

A critical piece of information regarding the Plan's financial status is the funded ratio. This ratio compares the actuarial value of assets to the actuarial accrued liabilities of the Plan as calculated. High ratios indicate a well-funded plan with assets sufficient to cover the plan's actuarial accrued liabilities. Lower ratios may indicate recent changes to benefit structures, funding of the plan below actuarial requirements, poor asset performance, or a variety of other factors.

The chart below depicts a history of the funded ratios for this plan. On a market value basis, the funded ratio has increased from 65.28% as of January 1, 2013 to 68.94% as of January 1, 2014. On an actuarial value basis, the funded ratio has increased from 63.27% as of January 1, 2013 to 65.81% as of January 1, 2014.



**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT VI**  
**Actuarial Assumptions and Actuarial Cost Method**

**Mortality Rates:**

*Pre-retirement:*

RP-2000 Employee Mortality Table projected generationally using Scale AA from 2000 (previously, RP-2000 Employee Mortality Table projected 20 years using Scale AA)

*Healthy Retiree:*

RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale AA from 2000 (previously, RP-2000 Healthy Annuitant Mortality Table projected 15 years using Scale AA)

*Disabled Retiree:*

RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale AA from 2010, set forward 3 years for males (previously, RP-2000 Healthy Annuitant Mortality Table projected 5 years using Scale AA, set forward 3 years for males)

The mortality tables were determined to contain provision appropriate to reasonably reflect future mortality improvement, based on a review of mortality experience of the System.

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**Termination Rates before Retirement:**

Age	Rate (%)		
	Male	Female	Disability
20	0.03	0.02	0.01
25	0.04	0.02	0.03
30	0.04	0.03	0.04
35	0.08	0.05	0.07
40	0.11	0.07	0.13
45	0.15	0.11	0.18
50	0.21	0.17	0.24
55	0.30	0.25	0.30
60	0.49	0.39	0.35

*Notes: Mortality rates do not reflect generational projection.*

*55% of the disability rates shown represent accidental disability.*

*20% of the accidental disabilities will die from the same cause as the disability.*

*55% of the death rates shown represent accidental death.*

Age	Rate (%)		
	Male	Female	Disability
20	0.03	0.02	0.13
25	0.04	0.02	0.25
30	0.04	0.03	0.38
35	0.08	0.05	0.38
40	0.11	0.07	0.38
45	0.15	0.11	1.25
50	0.21	0.17	1.56
55	0.30	0.25	1.50
60	0.49	0.39	1.06

*Notes: Mortality rates do not reflect generational projection.*

*90% of the disability rates shown represent accidental disability.*

*60% of the accidental disabilities will die from the same cause as the disability.*

*91% of the death rates shown represent accidental death.*

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

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**Retirement Rates:**

		<b>Age</b>	<b>Groups 1 and 2</b>	<b>Rate (%)</b>	<b>Group 4</b>
		50	3.0		5.0
		51-54	1.0		1.0
		55	2.0		16.0
		56	2.0		9.0
		57	3.0		9.0
		58	3.0		12.0
		59	3.0		11.0
		60	8.0		24.0
		61	7.0		14.0
		62	15.0		20.0
		63	11.0		13.0
		64	10.0		19.0
		65	36.0		100.00
		66	22.0		
		67	22.0		
		68	22.0		
		69	25.0		
		70	100.0		

**Retirement Age for Inactive  
Vested Participants:**

55 for participants hired prior to April 2, 2012. For participants hired April 2, 2012 and later, 60 for Group 1, 55 for Group 2 and 50 for Group 4. (Previously, 65 for Groups 1 and 2 and 55 for Group 4)

**Unknown Data for Participants:**

Same as those exhibited by participants with similar known characteristics.  
80% married, females three years younger than their spouses, and zero children of retired participants.

**Benefit Election:**

All participants are assumed to elect Option A.

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

<b>Net Investment Return:</b>	7.75%
<b>Salary Increases:</b>	3.50% per year for 2014 and 2015, with an allowance for inflation of 3.00%, and 4.50% per year thereafter, with an allowance for inflation of 4.00% (previously, 4.50% for all years with allowance for inflation of 3.50%)
<b>Interest on Employee Contributions:</b>	3.50%
<b>Administrative Expenses:</b>	\$575,000 for calendar 2014, increasing 3.0% per year for 2014 and 2015 and 4.0% per year thereafter (previously, \$575,000 for calendar 2013 increasing 3.5% per year)
<b>2013 Salary:</b>	2013 salary equal to salaries provided in the data, except for new hires where salaries were calculated from annualized contributions divided by the contribution rate(s) reported.
<b>Total Service:</b>	Total creditable service reported in the data. (Previously, total creditable service based on adjusted date of hire.)
<b>Net 3(8)(c) Liability:</b>	Estimated liability of \$15.3 million based on the average annual net 3(8)(c) benefits of the prior two years and the average demographics of retired participants.
<b>Actuarial Value of Assets:</b>	Market value of assets as reported in the System's Annual Statement less unrecognized return in each of the last five years. Unrecognized return is equal to the difference between the actual market value return and the expected market value return and is recognized over a five-year period, further adjusted, if necessary, to be within 10% of the market value.
<b>Actuarial Cost Method:</b>	Entry Age Normal Actuarial Cost Method. Entry Age is the age of the participant less Total Service as defined above. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by salary. Normal Cost is determined using the plan of benefits applicable to each participant.

## **SECTION 4: Reporting Information for the City of Worcester Retirement System**

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### **Changes in Assumptions:**

This valuation reflects the following changes in assumptions:

- The salary scale assumption was changed from 4.50% to 3.50% per year for 2014 and 2015 and 4.50% per year thereafter.
- The pre-retirement mortality assumption was changed from the RP-2000 Employee Mortality Table projected 20 years using Scale AA to the RP-2000 Employee Mortality Table projected generationaly using Scale AA from 2000.
- The mortality assumption for non-disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 15 years using Scale AA to the RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2000.
- The mortality assumption for disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 5 years using Scale AA with a 3-year set forward for males to the RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2010 with a 3-year set forward for males.
- The assumed retirement age for inactive vested participants was changed from age 65 to age 55 for Group 1 and 2 members hired prior to April 2, 2012. For inactive vested participants hired April 2, 2012 or later, the assumed retirement age was lowered from age 65 to age 60 for Group 1 members, from age 65 to age 55 for Group 2 members and from age 55 to age 50 for Group 4 members.

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

**EXHIBIT VII**  
**Summary of Plan Provisions**

This exhibit summarizes the major provisions of Chapter 32 of the Laws of Massachusetts.

**Plan Year:** January 1 through December 31

**Retirement Benefits**

Employees covered by the Contributory Retirement Law are classified into one of four groups depending on job classification. Group 1 comprises most positions in state and local government. It is the general category of public employees. Group 4 comprises mainly police and firefighters. Group 2 is for other specified hazardous occupations. (Officers and inspectors of the State Police are classified as Group 3.)

For employees hired prior to April 2, 2012, the annual amount of the retirement allowance is based on the member's final three-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following table based on the age of the member at retirement:

Percent	Age Last Birthday at Date of Retirement		
	Group 1 65 or over	Group 2 60 or over	Group 4 55 or over
2.5	64	59	54
2.4	63	58	53
2.3	62	57	52
2.2	61	56	51
2.1	60	55	50
2.0	59	--	49
1.9	58	--	48
1.8	57	--	47
1.7	56	--	46
1.6	55	--	45

#### **SECTION 4: Reporting Information for the City of Worcester Retirement System**

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A member's final three-year average salary is defined as the greater of the highest consecutive three-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last three years of creditable service prior to retirement.

For employees hired on April 2, 2012 or later, the annual amount of the retirement allowance is based on the member's final five-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following tables based on the age and years of creditable service of the member at retirement.

**For members with less than 30 years of creditable service:**

Age Last Birthday at Date of Retirement				
Percent	Group 1 67 or over	Group 2 62 or over	Group 4 57 or over	Group 4 57 or over
2.50	66	61	56	56
2.35	65	60	55	55
2.20	64	59	54	54
2.05	63	58	53	53
1.90	62	57	52	52
1.75	61	56	51	51
1.60	60	55	50	50
1.45				

**For members with 30 years of creditable service or greater:**

Age Last Birthday at Date of Retirement				
Percent	Group 1 67 or over	Group 2 62 or over	Group 4 57 or over	Group 4 57 or over
2.500	66	61	56	56
2.375	65	60	55	55
2.250	64	59	54	54
2.125	63	58	53	53
2.000	62	57	52	52
1.875	61	56	51	51
1.750	60	55	50	50
1.625				

#### **SECTION 4: Reporting Information for the City of Worcester Retirement System**

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A member's final five-year average salary is defined as the greater of the highest consecutive five-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last five years of creditable service prior to retirement.

For employees who became members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation for members who retire after April 2, 2012 will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.

For all employees, the maximum annual amount of the retirement allowance is 80 percent of the member's final average salary. Any member who is a veteran also receives an additional yearly retirement allowance of \$15 per year of creditable service, not exceeding \$300. The veteran allowance is paid in addition to the 80 percent maximum.

#### **Employee Contributions**

	Date of Hire	Contribution Rate
	Prior to January 1, 1975	5%
	January 1, 1975 – December 31, 1983	7%
	January 1, 1984 – June 30, 1996	8%
	July 1, 1996 onward	9%

In addition, employees hired after December 31, 1978 contribute an additional 2 percent of salary in excess of \$30,000.

Employees hired after 1983 who voluntarily withdraw their contributions with less than 10 ten years of credited service receive 3% interest on their contributions.

Employees in Group 1 hired on or after April 2, 2012 with 30 years of creditable service or greater will pay a base contribution rate of 6%.

## **SECTION 4: Reporting Information for the City of Worcester Retirement System**

### **Retirement Benefits (Superannuation)**

Members of Group 1, 2 or 4 hired prior to April 2, 2012 may retire upon the attainment of age 55. For retirement at ages below 55, twenty years of creditable service is required.

Members hired prior to April 2, 2012 who terminate before age 55 with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System).

Members of Group 1 hired April 2, 2012 or later may retire upon the attainment of age 60. Members of Group 2 or 4 hired April 2, 2012 or later may retire upon the attainment of age 55. Members of Group 4 may retire upon attainment of age 50 with ten years of creditable service.

Members hired April 2, 2012 or later who terminate before age 55 (60 for members of Group 1) with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (60 for members of Group 1) provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System.

### **Ordinary Disability Benefit**

A member who is unable to perform his or her job due to a non-occupational disability will receive a retirement allowance if he or she has ten or more years of creditable service and has not reached age 55. The annual amount of such allowance shall be determined as if the member retired for superannuation at age 55 (age 60 for Group 1 members hired on or after April 2, 2012), based on the amount of creditable service at the date of disability. For veterans, there is a minimum benefit of 50 percent of the member's most recent year's pay plus an annuity based on his or her own contributions.

### **Accidental Disability Benefit**

For a job-connected disability, the benefit is 72 percent of the member's most recent annual pay plus an annuity based on his or her own contributions, plus additional amounts for surviving children. Benefits are capped at 75 percent of annual rate of regular compensation for employees who become members after January 1, 1988.

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**SECTION 4: Reporting Information for the City of Worcester Retirement System**

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**Death Benefits**

In general, the beneficiary of an employee who dies in active service will receive a refund of the employee's own contributions. Alternatively, if the employee were eligible to retire on the date of death, a spouse's benefit will be paid equal to the amount the employee would have received under Option C. The surviving spouse of a member who dies with two or more years of credited service has the option of a refund of the employee's contributions or a monthly benefit regardless of eligibility to retire, if they were married for at least one year. There is also a minimum widow's pension of \$250 per month, and there are additional amounts for surviving children. If an employee's death is job-connected, the spouse will receive 72 percent of the member's most recent annual pay, in addition to a refund of the member's accumulated deductions, plus additional amounts for surviving children. However, in accordance with Section 100 of Chapter 32, the surviving spouse of a police officer, firefighter or corrections officer is killed in the line of duty will be eligible to receive an annual benefit equal to the maximum salary held by the member at the time of death.

Upon the death of a job-connected disability retiree who retired prior to November 7, 1996 and could not elect an Option C benefit, a surviving spouse will receive an allowance of \$9,000 per year if the member dies for a reason unrelated to cause of disability.

**"Heart And Lung Law" And Cancer Presumption**

Any case of hypertension or heart disease resulting in total or partial disability or death to a uniformed fireman, permanent member of a police department, or certain employees of a county correctional facility is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. Any case of disease of the lungs or respiratory tract resulting in total disability or death to a uniformed fireman is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. There is an additional presumption for uniformed firemen that certain types of cancer are job-related if onset occurs while actively employed or within five years of retirement.

**SECTION 4: Reporting Information for the City of Worcester Retirement System**

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**Options:**

Members may elect to receive a full retirement allowance payable for life under Option A. Under Option B a member may elect to receive a lower monthly allowance in exchange for a guarantee that at the time of death any contributions not expended for annuity payments will be refunded to the beneficiary. Option C allows the member to take a lesser retirement allowance in exchange for providing a survivor with two-thirds of the lesser amount. Option C pensioners will have benefits converted from a reduced to a full retirement if the beneficiary predeceases the retiree.

**Post-Retirement Death Benefits:**

The Board has adopted the provisions of Section 51 of Chapter 127 of the Acts of 1999, which provide that the Retirement Board may approve an annual COLA in excess of the Consumer Price Index but not to exceed a 3% COLA on the first \$13,000 of a retirement allowance. Cost-of-living increases granted prior to July 1, 1998 are reimbursed by the Commonwealth and not reflected in this report.

**Changes in Plan Provisions:**

The plan provisions are the same as those presented in the previous valuation.

**SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

**EXHIBIT 1**  
**Net Pension Liability**

The components of the net pension liability of the City of Worcester Retirement System at December 31, 2013 were as follows:

Total pension liability	\$1,170,625,635
Plan fiduciary net position	806,990,282
Association's net pension liability	363,635,353
Plan fiduciary net position as a percentage of the total pension liability	68.94%

*Actuarial assumptions.* The total pension liability was determined by an actuarial valuation as of December 31, 2013, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00% per year for 2014 and 2015, and 4.00% per year thereafter
Salary increases	3.50% per year for 2014 and 2015, and 4.50% thereafter
Investment rate of return	7.75%, net of pension plan investment expense, including inflation
Cost of Living Adjustments	3% of first \$13,000
Pre-retirement:	RP-2000 Employee Mortality Table projected generationaly using Scale AA from 2000
Healthy Retiree:	RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2000
Disabled Retiree:	RP-2000 Healthy Annuitant Mortality Table projected generationaly using Scale AA from 2010, set forward 3 years for males

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2013 are summarized in the following table:

**SECTION 5: GASSB 67/68 Information for the City of Worcester Retirement System**

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Asset Class	<b>Long-Term Expected Real Rate of Return</b>
Domestic equity	6.60%
International developed markets equity	7.10%
International emerging markets equity	9.40%
Core fixed income	2.20%
High-yield fixed income	4.70%
Real estate	4.40%
Commodities	4.40%
Hedge fund, GT AA, Risk parity	3.90%
Private equity	11.70%

*Discount rate:* The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that City of Worcester Retirement System contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the net pension liability to changes in the discount rate.* The following presents the net pension liability of the City of Worcester Retirement System, calculated using the discount rate of 7.75%, as well as what the City of Worcester Retirement System's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	<b>Current</b>	<b>1% Decrease (6.75%)</b>	<b>1% Increase (8.75%)</b>
City of Worcester Retirement System's net pension liability as of December 31, 2013	\$491,556,742	\$363,635,353	\$234,650,336

**SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

**EXHIBIT 2**

**Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions**

<b>A. Pension expense for the year ended June 30, 2015</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Service cost	\$24,977,553	
Interest	--	
Recognized portion of current-period difference between expected and actual experience	--	
Contributions — employee	--	
Projected earnings on pension plan investments	--	
Recognized portion of current-period difference between projected and actual earnings on pension plan investments	--	
Recognition of deferred outflows of resources	--	
Recognition of deferred inflows of resources	--	
Pension expense for fiscal year ended June 30, 2015	To be determined	
<b>B. Deferred outflows/inflows of resources related to pensions</b>		
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	--	--
Changes of assumptions	--	--
Changes of benefit terms	--	--
Net difference between projected and actual earnings on pension plan investments	--	
Total	To be determined	To be determined
<b>C. Projected recognition of deferred outflows/(inflows)</b>	<b>Year Ended June 30,</b>	<b>Recognition</b>
	2016	
	2017	--
	2018	--
	2019	--
	2020	--
	Thereafter	--

*Note: Entry Age Normal liabilities calculated using ages and service amounts as of January 1, 2014 are used to measure the pension expense for fiscal year ended June 30, 2015.*

**SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

**EXHIBIT 3**  
**Schedule of Changes in the Net Pension Liability – Last Ten Years**

	Year End December 31,					
	2014	2013	2012	2011	2010	2009
<b>Total pension liability</b>						
Service cost	\$24,977,553	--	--	--	--	--
Interest	--	--	--	--	--	--
Differences between expected and actual experience	--	--	--	--	--	--
Changes of assumptions	--	--	--	--	--	--
Changes of benefit terms	--	--	--	--	--	--
Benefit payments, including refunds of employee contributions	--	--	--	--	--	--
Net change in total pension liability	TBD	--	--	--	--	--
Total pension liability - beginning	1,170,625,635	--	--	--	--	--
Total pension liability - ending (a)	TBD	--	--	--	--	--
 Plan fiduciary net position						
Contributions - employer	--	--	--	--	--	--
Contributions - employee	--	--	--	--	--	--
Net investment income	--	--	--	--	--	--
Benefit payments, including refunds of employee contributions	--	--	--	--	--	--
Other	--	--	--	--	--	--
Net change in fiduciary net position	TBD	--	--	--	--	--
Plan fiduciary net position - beginning	806,990,282	--	--	--	--	--
Plan fiduciary net position - ending (b)	TBD	--	--	--	--	--
Net pension liability - ending: (a)-(b)	TDB	--	--	--	--	--
Plan's fiduciary net position as a percentage of the total pension liability	TBD	--	--	--	--	--
Covered-employee payroll	\$168,856,019*	--	--	--	--	--
Net pension liability as a percentage of covered-employee payroll	TBD	--	--	--	--	--

\*Covered-employee payroll as reported in the January 1, 2014 funding valuation report

**SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

**EXHIBIT 4**

**Schedule of Contributions – Last Ten Years**

	Year End December 31,					
	2014	2013	2012	2011	2010	2009
Actuarially determined contribution*	\$41,200,578					
Contributions in relation to the actuarially determined contribution	TBD					
Contribution deficiency (excess)	TBD					
Covered-employee payroll	\$168,856,039					
Contributions as a percentage of covered-employee payroll	24.40%					

(Historical information prior to implementation of GASB 67/68 is not required)

\*Based on the results of the January 1, 2013 actuarial valuation (including assumptions and methods) which determined budgeted appropriation for fiscal 2015.

**SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

**EXHIBIT 5**  
**Notes to Required Supplementary Information**

<b>Valuation date</b>	Actuarial determined contribution rates are calculated as of January 1 two years prior to the end of the employer's fiscal year in which contributions are reported.
<b>Actuarial cost method</b>	Entry Age Normal Cost Method
<b>Amortization method</b>	Level payments on the 2002 and 2010 ERJ liability; payment on the remaining unfunded liability increases 4% per year, beginning with fiscal 2016 payment.
<b>Remaining amortization period</b>	4 years from July 1, 2014 for the 2002 ERJ liability, 7 years from July 1, 2014 for the 2010 ERJ liability and 17 years from July 1, 2014 for the remaining unfunded liability.
<b>Asset valuation method</b>	Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual and expected return on a market value basis, and is recognized over a five-year period, further adjusted, if necessary, to be within 10% of the market value.
<b>Actuarial assumptions:</b>	
Investment rate of return	7.75%
Discount rate	7.75%
Inflation rate	3.00% for 2014 and 2015, and 4.00% thereafter (previously, 3.50% for all years)
Projected salary increases	3.50% for 2014 and 2015, and 4.50% thereafter (previously, 4.50% for all years)
Cost of living adjustments	3.00% of first \$13,000 of retirement income
<b>Plan membership:</b>	
Retired participants and beneficiaries receiving benefits	2,734
Inactive participants entitled to a return of their employee contributions	647
Inactive participants with a vested right to a deferred or immediate benefit	65
Active participants	3,293
Total	6,739

## **SECTION 5: GASB 67/68 Information for the City of Worcester Retirement System**

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### **Changes in Assumptions:**

The salary scale assumption was changed from 4.50% to 3.50% per year for 2014 and 2015 and 4.50% per year thereafter.

The pre-retirement mortality assumption was changed from the RP-2000 Employee Mortality Table projected 20 years using Scale AA to the RP-2000 Employee Mortality Table projected generationally using Scale AA from 2000.

The mortality assumption for non-disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 15 years using Scale AA to the RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale AA from 2000.

The mortality assumption for disabled retirees was changed from the RP-2000 Healthy Annuitant Mortality Table projected 5 years using Scale AA with a 3-year set forward for males to the RP-2000 Healthy Annuitant Mortality Table projected generationally using Scale AA from 2010 with a 3-year set forward for males.

The assumed retirement age for inactive vested participants was changed from age 65 to age 55 for Group 1 and 2 members hired prior to April 2, 2012. For inactive vested participants hired April 2, 2012 or later, the assumed retirement age was lowered from age 65 to age 60 for Group 1 members, from age 65 to age 55 for Group 2 members and from age 55 to age 50 for Group 4 members.

### **Changes in Plan Provisions:**

The plan provisions are the same as those presented in the previous valuation.